Report of the Jury System of the Circuit Court of Washington County

Submitted by

Frederick M. Russillo

Administrative Office of the Courts
August 1977

I. <u>Introduction</u>

The purpose of this report is to describe the jury system of the Circuit Court for Washington County. The description encompasses the entire jury process, from initial selection to the time that the jurors leave the court service.

II. Methodology

The material for this report was obtained through an interview with the clerk of court/ Jury Clerk for Washington County's Circuit Court.

III. Description

The management of the Washington County jury system is accomplished through the office of the court clerk, who also serves as the jury commissioner. Along with the jury judge, the clerk performs all functions relating to the selection and care of the jurors within the two, six-month terms of the court, beginning in March and September. The voter registration lists serve as the source for potential jurors, and are continually updated by the Board of Election Supervisors. The selection process (performed once for the entire year) proceeds as follows:

- In early October, the court clerk contacts the Board of Elections Supervisors for compilation of a master jury wheel.
 In 1976, the total number of registered voters was 46,818.
- 2. Divided into this figure to obtain the ratio or interval number was the total number of jurors thought to be needed for the entire year. The base figure of 650 was arrived at through comparisons with previous year juror tallies. This figure also includes estimated numbers of excused and disqualified persons as well as six (6) panels of petit jurors and two (2) of grand jurors.
- 3. The starting number to be used with the interval number in selection of the qualified wheel is chosen in open court by the jury judge. The interval and starting numbers are then relayed back to the Board of Election Supervisors who compile the qualified wheel from their computer files.
- 4. On the basis of the interval and starting numbers supplied by the jury commissioner, the computer generates a list of about 650 names and address labels, which are forwarded to this clerk.

The	Numerical Juror Response Breakdown for 1976 was:			
1.	Questionnaires mailed out:			
2.	Questionnaires returned:			
	a.	percentage of those questionnaires mailed out that are returned	96%	
	b.	excused - statistics not kept		
	c.	exempt - statistics not kept		
	d.	disqualified - statistics not kept		
	e.	not qualified (a combination of excused, exempt, disqualified, not responding or non-forwardable:	270	
3.	Not	Forwardable:	30	
4.	Forwardable Yielding No Response:		0	
5.	Pero Who	centage of those returning questionnaire become qualified:	58%	

At this point, all automated aspects of the juror selection process stop and the remainder of tasks are accomplished manually.

On receipt of the address lables, the clerk's office begins mailing its questionnaires, excuse forms, and return envelopes. Each item sent is separately numbered to correspond to each prospective juror. This is usually done by early November with the requirement of a return in ten (10) days. Of the total mailed, thirty (30) were returned as undeliverable while the remainder responded. Although a summons procedure exists for those who fail to return their forms, it is rarely used. Telephone contact is tried first.

Upon receipt of the questionnaires and excuse forms, they are analyzed by the clerk. The excuse policy in existance in Washington County is a liberal one. Reluctant jurors are felt to be bad jurors. Additionally, a liberal excuse policy is seen as a good public relations

device, encouraging early returns of forms, and generally making those returning them more amenable to serve. While the decision on an excuse by the clerk can be appealed, this is seldom done.

Of the approximately 620 (650 minus 30 non-deliverables) remaining prospective jurors, the usual resultant yield after disqualification and excuses is about 60 to 65 percent. This remainder is then placed in a wheel, each juror represented by a numbered ball. From this wheel, two (2) grand jury (of 23) and six (6) petit jury (of 25) panels are selected for the first and second terms with the remainder as alternates. General flexibility on the part of the court toward the jurors is maintained at this stage as jurors have some voice in which six (6) month term they will serve.

Due to the small body of jurors actually used, a "panel" rather than a "pool" system is utilized by Washington County. All jurors serving in a term (3 Petit and 1 Grand Jury) report after receiving a personally served summons and handbook. One day is spent on orientation, consisting of a lecture and question and answer session. The Grand Jury goes into service immediately for periods of from one to five days. They are then relieved until needed again. The three (3) petit panels are summoned to report as needed, usually just prior to trial.

All jurors receive badges which they display during their term of service. This serves to provide easy identification and to create a friendlier atmosphere. Petit jurors are normally called 20 to 30 days in a term. Payment is \$15 per day with \$.08 per mile travel compensation. Jurors are paid on demand by the day, week, month, or term. They also receive \$5 extra if a trial extends beyond normal working hours. Meals are provided only late in the evening.

COMMENTS

Many of the features of the Washington County juror system relfect both its size and regional demography. The lack of a jury room, a payment-on-demand system of juror compensation and personal service to summon jurors are hallmarks of a small, localized operation.

Washington County tries to emphasize a good working relationship with its jurors and to keep all contacts with jurors on a very personalized, friendly level. The liberal excuse policy and juror badging system are but two examples of this. Good public relations are felt to be the lubricant of a smoothly operating jury system.

APPENDIX

The following self-explanatory forms are in use in Washington County.



CLERK OF THE CIRCUIT COURT FOR WASHINGTON COUNTY HAGERSTOWN MARYLAND 21740

PHONE 733-8660

VAUGHN J. BAKER

HANEY: MINA J 2377 PENNA AVE HAGERSTOWN MD

21740.

Dear Citizen:

In accordance with Courts and Judicial Proceedings, Title 8 (Juries) Annotated Code of Maryland 1974, the source of names of prospective jurors shall be selected from the voting registration records of Washington County. Random Jury Selection in this county has been accomplished by Data Processing System.

We are, under this law, required to send you the enclosed jury qualification form which you must fill out and return to the Clerk of this Court in the enclosed, self-addressed envelope within ten days. If you have any questions about, or problems with this form, you should promptly get in touch with the Clerk of this Court either by a visit to his office or by telephoning 733-8660, 733-8661 or 733-8665 between the hours of 8:30 a. m. and 4:00 p. m., Mondays through Fridays.

You will also find enclosed a form to be filled out and signed by your employer if he believes that you should be excused from jury duty because your work involves public necessity. If this form is used, it must be returned with your jury qualification form. The fact that you have completed and sent in your jury qualification form does not necessarily mean that you will be called for jury service.

Although each term is for a period of six months, the actual number of days during that period which an individual juror will be expected to serve should not exceed twenty days and probably will be less. A juror is compensated at the rate of fifteen dollars per day for each day in attendance.

The Clerk of the Circuit Court has been designated by the Jury Judge to enforce the administration of this system and your cooperation will be appreciated.

Very truly yours,

Vaughn J. Baker

Clerk of the Circuit Court and

Administrator of the Jury

Selection Process

VJB/sd .

VAUGHN J. BAKER

CLERK OF THE CIRCUIT COURT

FOR WASHINGTON COUNTY HAGERSTOWN, MARYLAND 21740

PHONE 733-8660

JUROR QUALIFICATIONS FORM INSTRUCTIONS

DO NOT WRITE IN THIS SPACE

INSTRUCTIONS		
No Trons	Disqualified: by	
1. Print answers to all questions in ink or use typewriter.	Date	
2. Return in 10 days BY Mail in enclosed envelope.	Reason	
	Excused: by	
3. Another person may help you fill in this form.	Period	
4. If you fail to return this form, you will be summoned to	Date	
appear and be subject to penalties provided by law.	Reason	
5. You must appear for interview if notified.	JQFInterview	
I. NAME		
	(MIDDLE) (PHONE)	
2. Present home address	Zip	
3. Date of Birth Present Age		
5. List Education		
If you object, you need not answer the questions on Line 6. as a juror.	Failure to answer them will not disqualify you from sérvice	
6. Race Religion	Country where born	
7. Marital Status: Single Married	Divorced Widow(er)	
8. Present employer	Occupation	
9. If not working; Name of last employer	•	
10. Spouse's name	Occupation	
11. State year you last served as Grand Juror	Petit Juror	
12. Length of residence in county	·	
13. Do you have any physical or mental infirmity which would limit yo		
Explain:		
	•	

A doctor's certificate stating that, because of physical or mental infirmity, illness or disability, you are unable to perform satisfactory service as a juror, may be attached to this form when you return it. However, if you do not send a statement from your doctor, and one is needed to properly consider your claim of disability, you MUST furnish the doctor's certificate when so requested by the Circuit Court for Washington County.

14.	14. If you request to be excused from all jury service, check (\$\forall \) one of the following reasons.	
	(a) Have reached the age of seventy years or older ()	
	(b) It would cause ''extreme inconvenience'' ()	
	(c) It would cause ''undue hardship'' ()	•
	(d) My work involves "public necessity" ()	
	(Individual asking to be excused under B, C and D above, unless self-employed, enclosed statement by your employer must be completed and returned with this form.)	
	Give details:	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
15.	15. Can you read and write the English language?	:
16.	16. Can you speak English? Do you understand spoken English?	
17.	17. State if you have been convicted of a crime, or have a pending criminal case, other than a minor to (punishable by a fine under \$500 or sentence under six months).	affic offense
	Crime charged Where Year	
	Sentence or finePardoned?	
18.	18. Do you have a civil lawsuit pending in Washington County?	,
19.	19. Persons who are found qualified for jury service and are not excused will, if selected, be required to (1) as a petit juror in a trial court, or (2) as a grand juror during a term of court, which is six months. A paid \$15.00 per day for each day served. To the extent possible, you will be given an opportunity to ser at the time most convenient to you. There are two terms of court each year, listed below. Place a (\sqrt{term} in which you would prefer to serve, however preference may not always be possible.	All jurors are ve as a juror
	September Term (1st Monday in September to 1st Monday in March) ()	
	March Term (1st Monday in March to 1st Monday in September) ()	
20.	20. I filled out this form for the person whose name appears above because:	
21.	21. My name is Address	
	22. I certify under the penalties of perjury, that the information I have given here is true to the best of my known (Notarization not required) and any person who willfully misrepresents a material fact on a juror qualification form for the purpose of avoiding or securing service as a juror may be fined not more than \$500.00 or impring not more than thirty days, or both.	ion
	SignatureDate	
	Dignature Date	

(Form E)
JUROR'S COPY

VAUGHN J. BAKER

CLERK OF THE CIRCUIT COURT FOR WASHINGTON COUNTY HAGERSTOWN, MARYLAND 21740 PHONE 733-8660

TO:

SUMMONS FOR JURY SERVICE

You are hereby summoned to appear in Room 203, second floor of the Washington County Court House, on Monday at 9:30 A.M., to begin a period of service as a Juror on the

Witness the Honorable Stuart F. Hamill, Chief Judge of the Fourth Judicial Circuit.

(Court Seal)

VAUGHN J. BAKER Clerk

NOTE: Any person summoned for service who shall fail to appear will be subject to the penalties provided in subsection (b) 8-401-Courts and Judicial Proceedings Annotated Code of Maryland. If for any reason you cannot appear as directed, promptly call the Clerk of the Circuit Court on 733-8660, 733-8661 or 733-8665.

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VAUGHN J. BAKER

CLERK OF THE CIRCUIT COURT FOR WASHINGTON COUNTY HAGERSTOWN, MARYLAND 21740 PHONE 733-8660

REQUEST THAT EMPLOYEE WHOSE DUTIES INVOLVE PUBLIC NECESSITY BE EXCUSED FROM JURY SERVICE

NOTE:	See reverse side as to who shall sign this form.	•
EMPLOYE	EE:	
	Nama	
	Name	
	Address	
	Position	Length of Employment
EMBI OM		
EMPLOYI	er:	
·	Name	
	Address	
		.
	Government Agency Public Utility	Private Business
	Nature of Employer's Business or Public Service	
•		•
JUSTIFIC	ATION FOR REQUEST THAT EMPLOYEE BE EXC	USED
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	•	·
		· ·
		·
		v
Signed by		
	osition with Employer	
Date		

INSTRUCTIONS

- 1. Self-employed persons requesting to be excused from jury service because their duties involve "public necessity" need not return this form.
- 2. Persons employed by public utilities and other private companies shall have this form filled in and signed by an official of the company. Contact your Personnel Department for information.
- 3. Persons employed by governmental and public service agencies (such as hospitals) shall have this form filled in and signed by a department head, division chief or comparable official.

IMPORTANT: This form must be returned with the Juror Qualification Form, not separately.

CLERK OF THE CIRCUIT COURT FOR WASHINGTON COUNTY HAGERSTOWN, MARYLAND 21740 PHONE 733-8660

TO:

Dear

Our records show that you have not returned a completed juror qualification form as instructed and which, according to our records, was sent to you at the above address.

You are hereby summoned to appear before the Undersigned, Clerk of the Circuit Court for Washington County and Administrator of the Jury Selection Process, in the office of the Clerk of the Circuit Court, Court House, Hagerstown, Maryland, at

o'clock A.M./P.M. on

, 19 , to fill out a juror qualification form, as required by law.

Your failure to appear as directed will result in the issuance of an order of Court commanding you to appear before one of the Judges of the Court and show cause for your failure to comply with the summons. The law provides that any person who fails to appear pursuant to such order or who fails to show good cause for noncompliance with the summons may be fined not more than \$100 or imprisoned not more than three days, or both.

Date: V	aughn '	J. Baker
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Clerk of the Circuit Court for Washington County and Administrator of the Jury Selection Process



CLERK OF THE CIRCUIT COURT FOR WASHINGTON COUNTY HAGERSTOWN, MARYLAND 21740

PHONE 733-8660

VAUGHN J. BAKER CLERK

The Circuit Court of Washington County is pleased to welcome you as a juror for the coming September term.

For your benefit and so that you better understand the duties and obligations of a juror, we have enclosed a handbook which we ask you to read carefully.

Any questions you may have regarding your term of service as a juror will be answered by Irvine H. Rutledge, Jury Judge, on September 8, 1975 at 9:30 A.M.

Sincerely Yours,

Vaughn J. Baker, Clerk

VJB:mhb Enclosure